

- City Council
- Redevelopment Successor Agency
- Community Services District
- Fire District
- Library Board
- Financing Authority
- Housing Authority



City Council Meeting Agenda Report

Subject: Redistricting - Live Map Drawing
Date: October 28, 2021
Prepared by: Kimberly Ramirez, Interim Assistant City Clerk
Reviewed by: Cristal McDonald, City Clerk
Approved by: Kim Summers, City Manager

RECOMMENDATION

- 1) Conduct public hearing at a time certain of 4:45 p.m., to include a live map drawing session with the City's redistricting consultants; and
- 2) Provide direction to Q2 Data & Research on development of draft map(s) to be considered and posted for public review.

PRIOR ACTION/VOTE

On August 1, 2017, City Council adopted Ordinance No. 522-17 changing the City from an at large voting system to by-district.¹

On March 5, 2021, the City Clerk provided a redistricting update at the City Council Workshop. (Non-action item)

On June 15, 2021, City Council voted unanimously to approve a contract with Q2 Data and Research to provide redistricting services, including census data analysis, draft map drawings, and interactive web tools. (5-0)

At the September 21, 2021, City Council meeting, the City Clerk provided an Administrative Update regarding redistricting and answered questions. (Non-action item)

On September 25, 2021, the City Clerk in conjunction with Q2 Data & Research held a community workshop at the Murrieta Youth Center informing the community about the redistricting process.²

On October 19, 2021, the first public hearing of the redistricting process was held to receive public testimony regarding communities of interest. (Non-action item)

¹ Ayes: Lane, Long, Gibbs; Noes: Ingram; Absent: Seyarto

² The body may have staff or a consultant conduct 1 or more public workshops in lieu of holding one of the public hearings. California Elections Code §21607.1(e)



CITY COUNCIL GOAL

Maintain a high performing organization that values fiscal sustainability, transparency, accountability, and organizational efficiency

BACKGROUND

By-District Representation (Districts 1-5)

On August 1, 2017, the City Council adopted Ordinance No. 522-17 (Attachment No. 1) establishing by-district elections in five single-member electoral districts in the city, and adopted the map describing the boundaries and identifying the number of the five City Council Districts. Ordinance No. 522-17 outlined the process by which the by-district election system was phased in over two election cycles, beginning at the general municipal election held in November 2018 for electoral districts 1, 2, and 5 with full implementation at the general municipal election in November 2020 for electoral districts 3, and 4. As a result of the City being by-district, following each decennial U.S. census, the law requires districts must be reevaluated to ensure that each is substantially equal in population.

The Fair and Inclusive Redistricting for Municipalities and Political Subdivisions Act (FAIR MAPS Act)

The FAIR MAPS Act which was enacted in 2019, provides the process and the criteria of how the boundaries are evaluated and adjusted, if applicable. It also requires the governing body to take specified steps to encourage the residents of the local jurisdiction to participate in the redistricting process (AB 849).

The process includes at least four public hearings before adoption of the new district boundaries, a designated website, noticing requirements, ensuring public access, and public input.

The criteria provided by the FAIR MAPS Act are ranked in order of priority, to the extent practicable:

- Criterion No. 1 Compliance with the U.S. and CA Constitutions
- Criterion No. 2 Compliance with Federal Voting Rights Act
- Criterion No. 3 Contiguity
- Criterion No. 4 Respect for local neighborhoods and Communities of Interest
- Criterion No. 5 Boundaries should be easily identifiable and understandable by residents
- Criterion No. 6 Compactness
- Criterion No. 7 Do not favor or discriminate against political parties

Public Meetings & Outreach

In an effort to encourage resident participation, the City has provided updates and information to the community as follows:

- March 5, 2021: A redistricting update at the City Council Workshop;
- September 8, 2021: A Redistricting update to The Colony at a Town Hall;
- September 13, 27, 28, 2021: Reached out to various communities via phone and email to seek input;
- September 25, 2021: Hosted a Public Workshop with Q2 Data & Research³;

³ The body may have staff or a consultant conduct 1 or more public workshops in lieu of holding one of the public hearings. California Elections Code §21607.1(e)



- October 8, 2021: Mailed out flyers to various neighborhoods regarding the public hearing with ways to participate;
- October 14, 2021: Released an informational video about the redistricting process, specific to Communities of Interest, via the City's website and social media; and
- October 19, 2021: Held the first public hearing of the redistricting process specific to communities of interest testimony.

Public Hearing: Communities of Interest Testimony

On October 19, 2021, the City Council held the first public hearing of the redistricting process. This hearing included receiving public testimonies from Communities of Interests. In order to promote public participation, the City Clerk provided noticing in both English and Spanish, offered live Spanish translation, and conducted the hearing as a hybrid meeting (in person and via Zoom).

Public comments received during the hearing, were not specific to district based Communities of Interest. Communities of Interest forms, which were made available during the meeting and on the City's website, are due October 27, 2021, to be considered in the first draft map(s). As of October 26, 2021, no forms have been received by the City Clerk. The City's redistricting consultant, Q2 Data and Research, led the public hearing, where the City Council and community were provided information on access tools, and next steps which will include map visualizations and live map drawing.

Public Hearing: Live Map Drawing

The purpose of Public Hearing No. 2, will provide an opportunity for City Council and the community to provide live input on possible draft maps. Q2 Data and Research will provide visualization maps to provide a foundation for potential district boundaries that meet the above mentioned criteria. During the Live Map Drawing session, Q2 Data and Research will lead an interactive discussion where the City Council are able to comment and provide direction on possible draft map(s). The resulting draft map(s) will be posted on the City's webpage following the hearing and be made available for public inspection at City Hall by November 1, 2021.

Independently, community members have the opportunity to submit their own draft map(s) to the City Council for consideration and discussion. The online tool is available on the Clerk's Redistricting webpage www.murrietaca.gov/redistricting.

FISCAL IMPACT

Redistricting expenditures were budgeted in account no. 1102400-63520 during the FY 21/22 budget adoption.

ATTACHMENTS

1. Ordinance No. 522-17

ORDINANCE NO. 522-17

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF MURRIETA, CALIFORNIA, ADDING A NEW CHAPTER 1.21 TO THE MURRIETA MUNICIPAL CODE TO CHANGE THE SYSTEM OF ELECTIONS FOR MEMBERS OF THE CITY COUNCIL FROM AN AT-LARGE SYSTEM TO A BY-DISTRICT SYSTEM AND ADOPT A MAP DESCRIBING THE BOUNDARIES AND IDENTIFYING NUMBER FOR EACH ELECTORAL DISTRICT

WHEREAS, the City of Murrieta ("City") currently elects the members of the City Council using an at-large system of elections; and

WHEREAS, pursuant to Government Code section 34886, the City Council has the authority to adopt an ordinance changing the system of elections in the City from an at-large elections system to a by-district elections system; and

WHEREAS, the City Council now desires to adopt an ordinance changing the system of elections in the City from an at-large system of elections to a by-district elections system; and

WHEREAS, the change in method for electing members of the City Council is made in furtherance of the purposes of the California Voting Rights Act of 2001 (Elections Code section 14025, et seq.); and

WHEREAS, pursuant to the requirements of Elections Code section 10010, the City Council held public hearings on May 16, 2017, and June 6, 2017, in order to receive testimony regarding the potential composition of City Council districts; and

WHEREAS, also pursuant to the requirements of Elections Code section 10010, the City Council held public hearings regarding proposed draft maps on June 20, 2017, and July 18, 2017, and received proposed draft maps and public testimony from members of the public; and

WHEREAS, on July 18, 2017, the City Council selected one of the proposed district maps to establish the City Council electoral districts in the City, which is attached hereto as Exhibit "A"; and

WHEREAS, also on July 18, 2017, the City Council held a duly noticed public hearing after which the City Council voted to introduce this Ordinance for a first reading; and

WHEREAS, the City Council now desires to adopt this Ordinance to establish by-district elections in five single-member districts in the City, and to adopt the map describing the boundaries and identifying number of the five City Council districts in the City.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF MURRIETA DOES HEREBY ORDAIN AS FOLLOWS:

SECTION 1. The above recitals are true and correct and incorporated herein by this reference.

SECTION 2. A Chapter 1.21 "City Council Elections By-District" is hereby added to the Murrieta Municipal Code to read in its entirety as follows:

"CHAPTER 1.21 CITY COUNCIL ELECTIONS BY-DISTRICT

1.21.010 Declaration of Purpose

1.21.020 By-District Elections for City Council

1.21.030 City Council Districts Established

1.21.040 Commencement of By-District Elections

1.21.010 Declaration of Purpose

The purpose of this Chapter is to further the purposes of the California Voting Rights Act of 2001 (Elections Code section 14025, et seq.), as amended.

1.21.020 By-District Elections for City Council

A. Pursuant to Government Code section 34886, members of the city council shall be elected by-district in five single-member districts. Members of the city council shall be elected by-district, as that term is defined in Government Code section 34871(a), as amended, meaning one member of the city council shall be elected from each district by the voters of that district alone. Each member of the city council shall serve a four-year term until his or her successor is qualified.

B. Pursuant to Government Code section 34882, the city council member elected to represent a district must reside in that district and be a registered voter in that district, and any candidate for city council must reside in, and be a registered voter in, the district in which he or she seeks election at the time nomination papers are issued, pursuant to Elections Code section 10227.

1.21.030 City Council Districts Established

A. The boundaries and identifying number of each of the five city council districts shall be as described on the City Council District Map attached hereto as Exhibit "A", and incorporated by this reference.

B. The city council districts described in subsection A, above, shall continue in effect until they are amended or repealed in accordance with law. The boundaries of the city council districts shall be reapportioned from time to time as required by the Elections Code, or any other applicable law.

1.21.040 Implementation of By-District Elections

A. The by-district system of elections shall be implemented, beginning at the general municipal election held in November 2018, as follows:

1. Members of the city council shall be elected in districts 1, 2 and 5 beginning at the general municipal election in November 2018, and every four years thereafter; and

2. Members of the city council shall be elected in districts 3 and 4 beginning at the general municipal election in November 2020, and every four years thereafter.

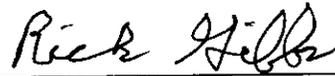
B. No term of any member of the city council that commenced prior to the effective date of this Chapter shall be affected by the adoption of this Chapter.”

SECTION 3. If any section, subsection, sentence, clause, phrase, or portion of this ordinance is for any reason held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining sections, subsections, sentences, clauses, phrase, or portions of this ordinance. The City Council hereby declares that it would have adopted this ordinance and each section, subsection, sentence, clause, phrase, or portion thereof, irrespective of the fact that any one or more sections, subsections, sentences, clauses, phrases, or portions be declared invalid or unconstitutional.

SECTION 4. This Ordinance shall be effective commencing on the thirtieth (30th) day after its adoption.

SECTION 5. The City Clerk shall certify to the adoption of this Ordinance and shall cause a copy of the same to be published in a manner prescribed by law.

ADOPTED by the City Council of the City of Murrieta, State of California, signed by the Mayor, and attested by the City Clerk this 1st day of August, 2017.



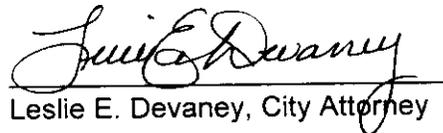
Rick Gibbs, Mayor

ATTEST:



Jennifer Ransom, Assistant City Clerk

APPROVED AS TO FORM:

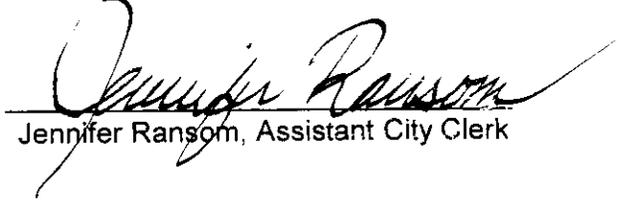


Leslie E. Devaney, City Attorney

I, Jennifer Ransom, Assistant City Clerk of the City of Murrieta, California hereby certify under penalty of perjury that the foregoing Ordinance was duly and regularly introduced at a meeting of the City Council on the 18th day of July, 2017, and that thereafter the said Ordinance was duly and regularly adopted at a regular meeting of the City Council on the 1st day of August, 2017, by the following vote, to-wit:

AYES: LANE, LONG, GIBBS
NOES: INGRAM
ABSENT: SEYARTO
ABSTAIN: NONE

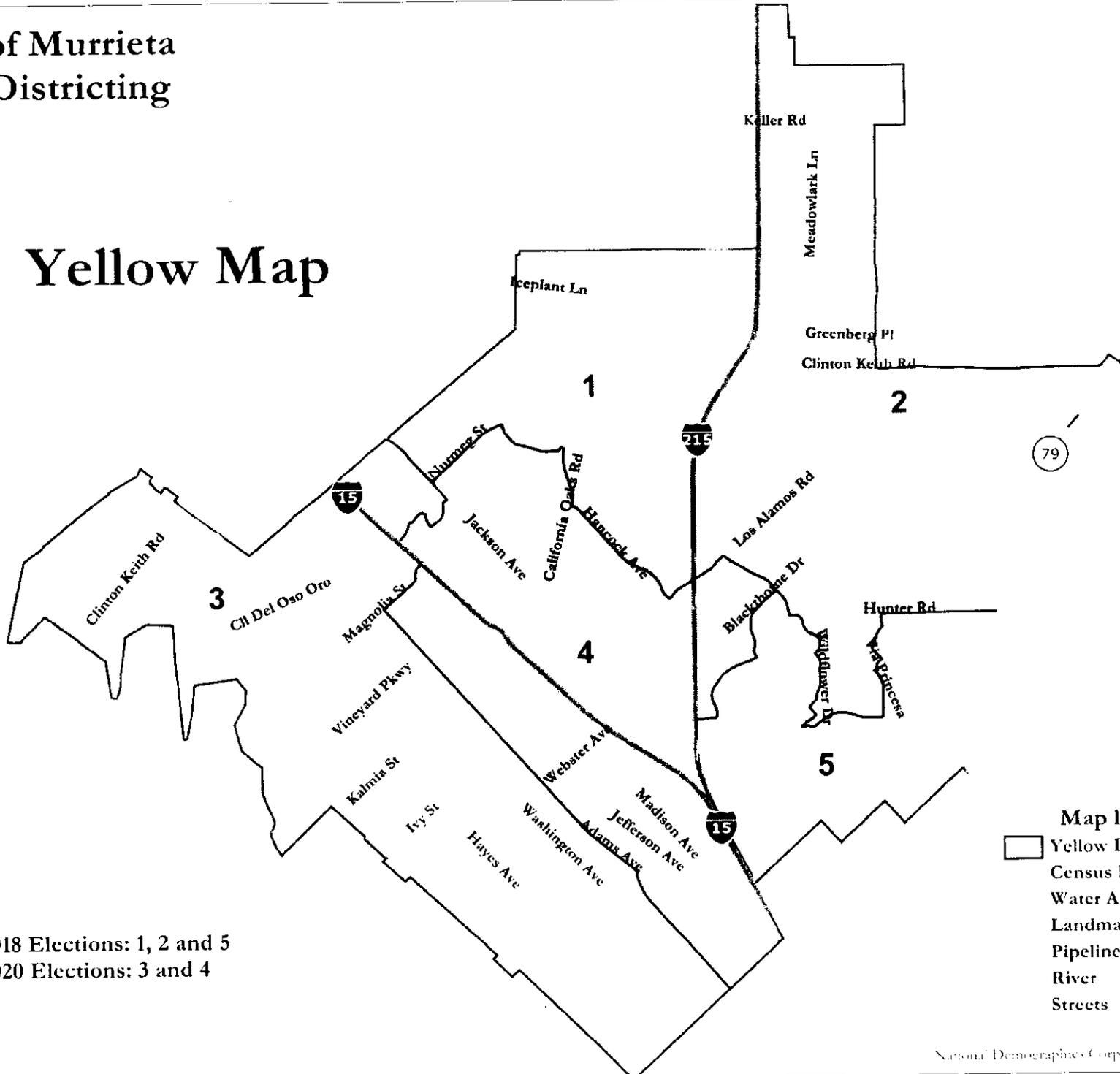
IN WITNESS WHEREOF, I have hereunto set my hand and official seal of the City of Murrieta, California, and this day 1st of August, 2017.


Jennifer Ransom, Assistant City Clerk

(Seal)

City of Murrieta 2017 Districting

Yellow Map



2018 Elections: 1, 2 and 5
2020 Elections: 3 and 4

City of Murrieta - Yellow Map							
District		1	2	3	4	5	Total
Ideal	Total Pop	20,293	20,742	20,218	21,188	21,025	103,466
	Deviation from ideal	-400	49	-475	495	332	970
20,693	% Deviation	-1.93%	0.24%	-2.30%	2.39%	1.60%	4.69%
	% Hisp	26%	27%	23%	26%	28%	26%
Total Pop	% NH White	56%	50%	65%	59%	48%	56%
	% NH Black	5%	7%	4%	5%	7%	6%
	% Asian-American	11%	14%	6%	7%	14%	11%
	Total	13,882	14,038	13,875	15,734	14,466	71,995
Voting Age Pop	% Hisp	23%	23%	20%	22%	25%	23%
	% NH White	59%	54%	68%	64%	52%	59%
	% NH Black	5%	7%	3%	5%	7%	5%
	% Asian-American	11%	14%	6%	7%	14%	10%
Citizen Voting Age Pop	Total	13,741	14,454	13,212	14,898	13,980	70,286
	% Hisp	23%	24%	20%	18%	28%	23%
	% NH White	59%	47%	67%	66%	53%	58%
	% NH Black	7%	13%	4%	7%	7%	8%
Voter Registration (Nov 2014)	% Asian/Pac.Isl.	9%	13%	7%	6%	10%	9%
	Total	8,862	8,769	9,956	10,067	8,201	45,855
	% Latino est.	20%	22%	15%	17%	21%	19%
	% Asian-Sumamed	2%	2%	2%	1%	3%	2%
	% Filipino-Sumamed	2%	2%	1%	1%	3%	2%
	% Spanish-Sumamed	18%	19%	14%	15%	19%	17%
Voter Turnout (Nov 2014)	% NH White est.	71%	63%	79%	74%	68%	71%
	% NH Black	5%	11%	3%	7%	6%	6%
	Total	3,463	3,135	4,432	4,595	3,067	18,692
	% Latino	14%	15%	10%	11%	14%	12%
	% Asian-Sumamed	2%	2%	2%	1%	2%	2%
	% Filipino-Sumamed	1%	1%	1%	1%	2%	1%
Voter Turnout (Nov 2012)	% Spanish-Sumamed	12%	14%	9%	10%	13%	11%
	% NH White est.	78%	70%	85%	81%	76%	79%
	% NH Black	6%	12%	3%	7%	6%	6%
	Total	6,324	5,787	7,747	7,461	6,215	33,534
	% Latino	17%	20%	13%	14%	18%	16%
	% Asian-Sumamed	2%	2%	2%	1%	2%	2%
ACS Pop. Est.	% Filipino-Sumamed	2%	2%	1%	1%	2%	1%
	% Spanish-Sumamed	15%	18%	12%	12%	16%	14%
	% NH White est.	74%	65%	81%	78%	73%	75%
	% NH Black est.	6%	11%	3%	6%	5%	6%
	Total	21,663	21,973	20,257	21,636	22,381	107,910
	Age	age0-19	34%	32%	31%	29%	33%
age20-60		52%	56%	51%	51%	53%	53%
age60plus		13%	12%	18%	20%	14%	16%
Immigration	immigrants	12%	15%	13%	14%	17%	14%
	naturalized	64%	63%	55%	53%	59%	59%
Language spoken at home	english	78%	75%	81%	79%	75%	78%
	spanish	14%	14%	12%	13%	17%	14%
	asian-lang	6%	7%	4%	5%	6%	6%
	other lang	2%	3%	3%	3%	2%	3%
Language Fluency	Speaks Eng. "Less than Very Well"	6%	8%	5%	6%	8%	7%
Education (among those age 25+)	hs-grad	66%	61%	61%	63%	65%	63%
	bachelor	17%	22%	19%	18%	16%	18%
	graduatedegree	9%	10%	13%	9%	8%	10%
Child in Household	child-under18	46%	48%	39%	34%	38%	40%
Work (percent of pop age 16+)	employed	58%	57%	56%	53%	56%	56%
	Commute on Public Transit	0%	0%	0%	0%	0%	0%
Household Income	income 0-25k	9%	9%	11%	18%	14%	13%
	income 25-50k	16%	15%	16%	26%	25%	20%
	income 50-75k	23%	20%	16%	17%	16%	18%
	income 75-200k	46%	50%	46%	35%	38%	42%
	income 200k-plus	7%	6%	11%	4%	6%	6%
Housing Stats	single family	90%	89%	85%	68%	79%	81%
	multi-family	10%	11%	15%	32%	21%	19%
	vacant	3%	10%	7%	6%	3%	6%
	occupied	97%	90%	93%	94%	97%	94%
	rented	29%	28%	32%	43%	34%	34%
	owned	71%	72%	68%	57%	66%	66%
Total and Voting Age population data from the 2010 Decennial Census.							
Surname-based Voter Registration and Turnout data from the California Statewide Database.							
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates.							
NH White and NH Black registration and turnout counts estimated by NDC.							
Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year							